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1	UNITED STATES DISTRICT COURT SOUTHERN DISTRICT OF NEW YORK	
2	KATHY CAMACHO, et al.,	
3	Plaintiffs,	
4	V.	19 Civ. 11096 (DLC)
5	CITY OF NEW YORK, et al.,	
6	Defendants.	
7	x ARISBEL GUSMAN,	
8	Plaintiff,	
9	V •	19 Civ. 11691 (DLC)
10	CITY OF NEW YORK, et al.,	
11	Defendants.	Conference
12	x	New York, N.Y. January 31, 2020 2:24 p.m.
14 15	Before: HON. DENISE COTE, Distric	ct Judge
16	APPEARANCES	
17	EMERY CELLI BRINCKERHOFF & ABADY LLP Attorneys for Plaintiffs (11 Civ. 11096)	
18	BY: DAVID B. BERMAN, ESQ. MATTHEW D. BRINCKERHOFF, ESQ.	
19	ROMANO & KUAN, PLLC	
20	Attorneys for Plaintiffs (11 Civ. BY: JULIA P. KUAN, ESQ.	. 11096)
21	LAW OFFICES OF GOLDMAN & ASSOCIATES	
22	Attorneys for Plaintiff (11 Civ. BY: STEVEN H. GOLDMAN, ESQ. PETER A. BARTA, ESQ.	11691)
24	NEW YORK CITY LAW DEPARTMENT	
25	OFFICE OF THE CORPORATION COUNSEL For Defendants BY: MARK D. ZUCKERMAN, Assistant Corp	poration Counsel
25	OFFICE OF THE CORPORATION COUNSEL For Defendants	poration Counsel

1	(Cases called)	
2	THE DEPUTY CLERK: Counsel for plaintiff Gusman,	
3	please stand and state your name for the record.	
4	MR. GOLDMAN: Yes. For Ms. Gusman, Steven Goldman.	
5	Good afternoon, Judge.	
6	THE DEPUTY CLERK: And who is with you at counsel	
7	table?	
8	MR. BARTA: Also for Ms. Gusman Peter Barta. Good	
9	afternoon.	
10	THE COURT: Thank you.	
11	THE DEPUTY CLERK: And counsel for defendants in the	
12	Gusman matter, please state your name for the record.	
13	MR. ZUCKERMAN: Good afternoon, your Honor. Mark	
14	Zuckerman for the defendants who have appeared in the case, in	
15	the Gusman case.	
16	THE DEPUTY CLERK: Thank you.	
17	And counsel for the plaintiff Kathy Camacho and	
18	others, please stand and state your name for the record.	
19	MR. BERMAN: David Berman from Emery Celli	
20	Brinckerhoff & Abady.	
21	MR. BRINCKERHOFF: And Matthew Brinckerhoff, also from	
22	Emery Celli Brinckerhoff & Abady for plaintiff.	
23	MS. KUAN: Julia Kuan from the law firm of Romano &	
24	Kuan for plaintiffs.	

THE COURT: And Mr. Zuckerman, I know you are

appearing as defense counsel in both cases.

So welcome, everyone. Thank you. Thank you for your letters. This is one of two cases before me, but the first case that raises similar issues was filed some time ago. It's 19 Civ. 5554, and summary judgment motions as well as pretrial orders are due April 24th, so it's on a completely different schedule.

MR. ZUCKERMAN: Your Honor, if I may, I believe they had a settlement conference on Wednesday and they reached a settlement in principle.

THE COURT: Well, good. That is news to me, but that means I only have two active cases before me and it's all right here, so that simplifies my life.

And I appreciate that the second case of these two filed cases isn't as far along, but I just thought it would be efficient for us all to meet together and try to set a schedule that makes sense, because of the overlap of the issues.

And I know there is some dispute as to whether or not we should be bifurcating class and *Monell* discovery. One of these actions — what I'll refer to as the 96 action, using the last two digits in the Civ. number — is a class action, and the other one is not. So how I'd like to address this is to give plaintiff's counsel and then defense counsel an opportunity to describe anything to me about the facts in the individual actions that they want me to know as sort of

background information, and then I want to talk about a schedule. And there are a couple of ways to approach the schedule issue. One is to see if there's some core discovery that should be immediately exchanged or produced and see if that is useful in an early settlement discussion. It may not be, and so that's one thing I want to hear from counsel, whether we should sort of focus some of our efforts on an exchange of core discovery and early settlement or not.

Another issue is: what would be the difference between conducting discovery with respect to the individual plaintiffs in the actions and conducting the discovery as if this were a class action or the *Monell* claim proceeding at the same time as the individual claims. It's not clear to me what additional discovery is going to be applicable only to the class action or only to the *Monell* claims and not otherwise relevant to pursue with the individual claims. So that's another thing I want to hear from counsel about.

So let's start, just giving everyone an opportunity to give me background information factually about their case, if there's anything you want to fill me in on that may be relevant, so then we're setting the schedule going forward.

Mr. Berman, do you want to start.

MR. BERMAN: Sure. Thank you, your Honor.

So our case is on behalf of five individuals who all were arrested at Rikers Island under factually

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indistinguishable circumstances. They all brought books to Rikers Island, some of them -- one was a book of crossword puzzles, some that were novels, one was the Quran -- and then they went through security and books were taken, they were put in a separate room, held for an extensive amount of time, usually around 24 hours, all in all, and were arrested and charged with promoting prison contraband. They were accused of having synthetic marijuana, which is referred to as K2, on the pages of their books; and then all charges were dismissed at the first court appearance when lab tests came back reflecting there was no K2 on any of the books. Nonetheless, all five of them were still banned from all city correctional facilities going forward for a period of six months to a year. This meant they couldn't see, in one case a child, and in another case a significant other, other cases close friends, and all the inmates whom they were visiting were also banned from having contact visits, even though this really all amounted to much ado about nothing.

And I think the point we just want to emphasize is how similar all these facts, the facts were and the fact that the Gusman case and the other case -- I think it's Williams that settled yesterday -- and sort of just teeing up some of the issues that you had mentioned before, that this really goes to the core of -- is this some, you know, coincidence that these were all settled, that these all occurred in these identical

circumstances, or is this a policy or practice of the city that is authorizing these arrests on what seems to us as less than probable cause, and we believe it's happened to others, and we filed suit to attack that policy or practice, whatever it may be.

I think those are some of the straightforward facts, and I'll $-\!\!-$

THE COURT: Let me just ask one question --

MR. BERMAN: Sure.

THE COURT: -- Mr. Berman. Are there any special damages for any of your plaintiffs -- that is, any physical or mental injury other than would be readily evident from what you just described?

MR. BERMAN: No, except that one plaintiff -- I believe only one, but perhaps two -- had some economic damages in that they were out of work for a number of weeks because they were suspended as a direct result of the arrest until the process was cleared; but as far as additional physical or emotional damages, no.

THE COURT: Thank you.

And Mr. Goldman.

MR. GOLDMAN: Yes, Judge.

So Ms. Gusman went to visit her parents on January 3rd last year at Rikers Island. They happened to be incarcerated there at the time. She brought with her I think five or six

magazines that she bought off an outdoor rack. I think it had			
rained somewhat recently so they were a bit or they had			
gotten a little wet and then they'd dried. She went there with			
her little brother, who I think was 9 or 10 at the time. And			
at some point when she was going to visit one of her parents,			
with the magazines in tow, she gave the magazines to them, they			
pulled her out of line, asked her if she had anything to			
declare about the magazines; she said, of course, no. They			
claimed to test they put her in a cell, claimed to test the			
magazines, and claimed, based on a preliminary lab test, that			
the magazines had K2, synthetic marijuana. She was then			
brought over to central booking, of course, and had actually			
\$15,000 bail set on her, which, fortunately, she was able to			
pay. She was in jail or her family was able to pay. She			
was in jail for over 30 hours. And unlike apparently some of			
the other plaintiffs in this matter with co-counsel, the case			
here resulted in three two additional court dates. When			
this is a little color to the case. When bail was set, she			
literally howled in anguish, thinking that she was going to be			
going to jail.			

It turned out that there was no K2. They did an actual lab test, and that actual lab test showed that there was no K2 on the magazines. And so on the second adjourned date, after the arraignment, the case was finally dismissed.

There are no special damages that I'm aware of.

And if there's anything else you'd like me to address, I'm happy to do so.

THE COURT: No. That's very helpful background. Thank you.

Mr. Zuckerman.

MR. ZUCKERMAN: Thank you, your Honor.

It is defendants' position that, you know, probable cause is an individualized determination and that the issue or question of probable cause is individualized to each of the plaintiffs in this case. Essentially each plaintiff was visiting someone or claimed they were visiting someone and came to Rikers Island and went through the security line. The correction officers who were manning the security line observed a certain texture or liquid on certain books that the plaintiffs were trying to bring into Rikers. At that point, based upon those observations, a field test was conducted on each of the liquids that was on the books that the plaintiffs were bringing into Rikers Island. The field test came up positive for K2.

We strongly disagree with plaintiffs' assertion that when the NYPD lab results came back, that those lab results showed that there was no K2 on the books that were brought into Rikers Island, or attempted to be brought into Rikers Island by the plaintiffs. The NYPD lab has a limited number of comparators, and what that test shows is that the substances

brought into Rikers Island by the plaintiffs didn't match up with the comparators in the NYPD's lab library, but that doesn't mean there wasn't K2 that the plaintiffs were attempting to bring into Rikers Island.

We contend that each of these claims turns on individualized questions of probable cause.

THE COURT: So explain to me, I guess, the limitations on the testing for K2 that can result in the city not being able to move forward with a prosecution.

MR. ZUCKERMAN: All I can really say at this point is that the K2, or alleged K2, that is being brought into Rikers, the NYPD lab has a certain number of -- has comparators, and if the substance that the plaintiffs are trying to bring into Rikers matches up with those comparators in the NYPD lab, then it will come out positive, but if it doesn't match, then it comes back negative, but I guess my point is that there could be additional comparators that would be positive for K2 that the NYPD lab doesn't test for.

THE COURT: So are the pages or books at issue preserved?

MR. ZUCKERMAN: I have put preservation notices in to the NYPD to preserve the physical evidence, yes.

THE COURT: So are you in a position then to say that you will be able to widen the library of comparators and perhaps discover K2 on these pages or not?

1 MR. ZUCKERMAN: You mean going forward?
2 THE COURT: Yes.

MR. ZUCKERMAN: I can't say what will happen going forward, but I can say that everyone is looking at this lawsuit seriously and looking at what to do going forward, but certainly no decisions going forward about the question that your Honor just asked.

THE COURT: So if I understand it then correctly, there is a field test that the city uses at Rikers Island to test for K2.

MR. ZUCKERMAN: That's correct, and that field test, it's my understanding, is used in a bunch of other jurisdictions around the country.

THE COURT: And have there been any cases in which books have been seized and sent to the NYPD lab and there has been a positive hit because there is a comparator present in the lab?

MR. ZUCKERMAN: I believe that there have been convictions, so I would assume that the answer is yes, though I'm not a hundred percent sure of that. There have been, my understanding, you know, convictions or pleas, but -- so I would assume that's based upon positive matches with the NYPD lab, but I'm not a hundred percent sure of that yet.

THE COURT: Okay. And you're going to be the attorney managing the defense in these cases?

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MR. ZUCKERMAN: That's correct, your Honor. 1 THE COURT: And so how was this test used, the field 2 3 test? How was the field test identified? Why did the city 4 choose this field test? 5 MR. ZUCKERMAN: I believe that it's used in other 6 jurisdictions and it's an accepted, state-of-the-art, you know, 7 test. Obviously we're going to be investigating that test and will look at it further as well. 8 9 THE COURT: Okay. And as part of that investigation, 10 you're also going to be figuring out perhaps the success rate 11 when materials are seized pursuant to the use of that field 12 test and then how frequently there are positives or negatives 13 when the NYPD lab tests those materials? 14 MR. ZUCKERMAN: Certainly in response to this lawsuit, 15 that's going to be an issue we're going to be looking at. THE COURT: Okay. And have you talked with the 16 17 personnel who chose the field test for the city? 18 MR. ZUCKERMAN: Not yet, your Honor. Not yet. 19 THE COURT: And have you talked to the lab personnel

THE COURT: And have you talked to the lab personnel who are familiar with the NYPD lab procedures for testing the seized materials, books and magazines?

MR. ZUCKERMAN: Not yet. We're still identifying the NYPD lab personnel who would have been involved in these tests, but that's as far as it's gone so far.

THE COURT: Now when you say there are a limited

number of comparators, under what law is material seized or a person held for suspected possession or transmission of K2?

MR. ZUCKERMAN: Well, it could be one of two charges — either narcotics, possession of narcotics, smuggling of narcotics; or it could be bringing contraband into Rikers. So probable cause would fall at least under those two charges and maybe some other ones too.

THE COURT: And contraband, though, does that bring us right back to narcotics and the definition contained in the criminal law of what narcotics are, or is contraband more broadly defined?

MR. ZUCKERMAN: Contraband could be more broadly defined.

THE COURT: But in this case.

MR. ZUCKERMAN: It could be more broadly defined. I haven't -- we haven't yet reached the point of, you know -- the lab analysis of these six instances, but it could be more broadly defined.

THE COURT: Could you look into that issue as well.

MR. ZUCKERMAN: Sure.

THE COURT: So assuming now, just for discussion's sake, that the seizure of material and the arrest of individuals for possession or transmission of contraband is no broader, in this case, on these set of facts, than whether or not the materials contained narcotics, so we circle back to the

first of the two reasons you gave, then what particular narcotic or definition of narcotic are you relying on?

MR. ZUCKERMAN: I believe K2 is a synthetic marijuana.

THE COURT: And --

MR. ZUCKERMAN: Synthetic cannabinoid.

THE COURT: Okay. Would you mind writing me a letter describing the specific substance or substances that permit seizure --

MR. ZUCKERMAN: Sure.

THE COURT: -- so I can just make sure I'm focused on the right subsection of the law.

MR. ZUCKERMAN: Sure. Sure.

THE COURT: So there's a chemistry that's involved or a molecule that's involved under that legal definition, I take it. I'm trying to understand why the exemplars or samples in the library, why there has to be a greater number.

MR. ZUCKERMAN: All I'm saying is the field test may be broader than the test at the NYPD lab is doing, and that just because the NYPD lab results come back negative, doesn't mean that that result means that the substance that they were testing for is not K2, because there could be additional comparators that would be K2 that are not part of the NYPD lab testing.

THE COURT: Okay. So it's a little challenging for me to understand why the NYPD lab would not have an effective test

to identify any compound that is illicit under the law.

MR. ZUCKERMAN: I believe that the NYPD lab may only be testing for controlled substances under New York law, that K2 may be broader than that, but they only test for controlled substances under New York law.

THE COURT: All right. Okay. So if that is true and it's not a violation to have in your possession something that is not illicit under New York law, then the field test is capturing both legal and illegal activity.

MR. ZUCKERMAN: Well, it still could be contraband.

THE COURT: Oh, okay. So that takes us into that second prong.

MR. ZUCKERMAN: Right.

THE COURT: And what --

MR. ZUCKERMAN: Just, if I can add one thing. The NYPD lab may also test for K2, which is banned under federal law. I'm not sure of that, but that's possible.

THE COURT: So you believe there's a difference in the list of controlled substances under federal and state law?

MR. ZUCKERMAN: There may be as to K2. It's something I'll have to look into.

THE COURT: Okay. So if you could in your letter --

MR. ZUCKERMAN: Yeah.

THE COURT: -- address each of these issues. And if you order a copy of the transcript.

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that.

1 MR. ZUCKERMAN: Sure. THE COURT: Good. So --2 3 MR. ZUCKERMAN: I will. I haven't done that yet, 4 but --5 THE COURT: Yes. Thank you. Thank you. 6 So to the extent that probable cause is provided, in 7 the city's view, by the regulation of the transmission of contraband, that that is broader than a violation of state law 8 9 for possession or distribution of narcotics -- and you'll 10 identify that so we can understand that. 11 MR. ZUCKERMAN: Sure. 12 THE COURT: To the extent that the NYPD law is unable 13 to --14 MR. ZUCKERMAN: Lab. 15 THE COURT: -- lab -- thank you -- is unable to identify those substances which are possessed in violation of 16 17 state law, I'd like to know that. To the extent that the field 18 test is overinclusive so it includes not only the identification of substances that are possessed in violation of 19 20 New York State law but also other substances which are not 21 illegal under New York State law to possess, I'd like to know

MR. ZUCKERMAN: I would just add that they would still be illegal, because there's still contraband being brought into Rikers Island, even if they're not a controlled substance under

New York law.

THE COURT: Well, perhaps, but that's the first issue you're going to explain and address --

MR. ZUCKERMAN: Sure.

THE COURT: -- what is this broader category that expands beyond possession of a substance banned under New York State narcotics law. Obviously we're not talking about contraband as far as weapons or cigarettes or -- I understand that the contraband law would be broader than the narcotics law, but we're talking about substances that could be contained on the pages of books or --

MR. ZUCKERMAN: Or maybe rolled up and smoked by an inmate.

THE COURT: That's right. That's right.

Good. Good. That will be very helpful to me. Thank you.

So let's just talk generally then about whether it makes sense for the individual plaintiffs and the defendants in this case to try to identify core discovery and have a fairly quick settlement discussion to see if that succeeds in resolving the case for the parties or whether that's just a nonstarter and you should avoid trying to identify such core discovery, setting then a schedule for early settlement discussions.

Do you have a view on that, Mr. Berman? Just as a

theoretical matter.

MR. BERMAN: Yes. I think our view is that the core discovery would be the *Monell* discovery that they are saying they want to bifurcate and that, you know, we can do discovery on the individual circumstances of the five plaintiffs, but I think that there's the overarching issue of the case, a lot of questions you just asked, you know, about what is the process here about the field tests, about what the policy is. So if we can do *Monell* discovery, I think that would very quickly assess the strength of the case and whether we're talking about five individuals or something much bigger, but —

THE COURT: So I don't think it's helpful to me to talk about *Monell* discovery. I think the issues I've been inquiring about would be issues in this case if there were just individual claims --

MR. BERMAN: Okay.

THE COURT: -- for an individual plaintiff. Now there may be additional issues that are implicated by Monell discovery, but any individual plaintiff has a right to understand I think the reliability of the field test and how the field test interacts with the New York lab analysis in their hits. And so if I just had one plaintiff and no claim against the city and no class action, I think that single plaintiff would have a right to explore these issues. Do you think that's right?

MR. BERMAN: I think they would. I don't know that defense counsel would necessarily agree, but I --

THE COURT: Well, that's why you have a judge, if there are disputes, yes. But --

MR. BERMAN: Yes, I think they would. And also, just to be clear, today is the first we've heard about any field test and that none of our plaintiffs at the time of their arrest were told there were field tests. We heard no allegations by a field test. I sort of heard in passing that that had come up in the context of one of the other cases, but that's sort of this whole new realm of discovery that is news to me right now.

THE COURT: That's helpful. Thank you.

So if I'm correct that an individual claim implicates all of these issues, I return to my first question of: From your client's point of view, would identifying core discovery and quick settlement discussions be useful to explore or not?

MR. BRINCKERHOFF: If I may just point out one -- if it were only an individual case, I think that that might well be true, although it could be quite complicated perhaps given some of the scientific issues we may have to address here, but because it's a putative class action and it's obvious that just even from what we heard today, that it would appear that the policy is, whenever there's a book or any paper material that appears to have been moist or wet at some point in time,

conduct a field test, you have that field test then be the			
basis for an arrest, that there is a common practice taking			
place. Part of any discovery, even if it were just in aid of			
trying to settle the case, I think would have to include the			
core issues about liability that I think the Court has been			
identifying here today, as well as the number of people who			
have been charged with whatever I think the charges may have			
varied a bit but charges that stem entirely from the			
defendants at DOCS conducting a field test that comes back			
positive that then results in an arrest and a charge and			
everything that follows from that. That's the core of both			
class, the practice, and the case. If the question is, what			
would we need to have meaningful discussions about settling the			
case on behalf of everybody who's similarly situated based on			
this policy, we would need to know the liability issues, which			
we've been talking about, and we would need to know the scope			
and the number of people who were involved and get basic			
discovery into the number of hours, days that they were held,			
things of that sort.			

THE COURT: Okay. So I'm hearing no. Okay. Fine.

So that's helpful. Okay. So we won't plan on identifying core discovery and trying to quickly move into settlement discussions.

MR. GOLDMAN: May I address that.

THE COURT: Yes.

MR. GOLDMAN: So our situations are obviously similar but not exactly analogous. They have a putative class. We do not. And that's obviously not an insignificant distinction. I think that for us, to identifying the core discovery issues and reaching possibly an early settlement is potentially viable.

THE COURT: Oh, good.

So let me ask you, Mr. Zuckerman, how long will it take you to have the kinds of discussions you said you wanted to have to better understand any distinction there may be as relevant to this case, or these cases, between the seizure of contraband and the seizure of material which contains narcotics and understand the laboratory and field test comparison issues we were talking about? How many weeks is it going to take you?

MR. ZUCKERMAN: I would like three weeks.

THE COURT: Sure.

So let's have the schedule here. I'll take a letter from you on February 21st addressing those issues; then we're going to ask Ms. Rojas, please, to identify -- I'm going to suggest February 28th for a conference. I'm going to ask counsel then to meet and confer before February 28 to come up with a proposed discovery schedule so that you'll have that information in hand and I think will be in a better position to plan going forward.

February 28 at?

THE DEPUTY CLERK: At noon, February 28.

THE COURT: And please, in those discussions, be as specific as you can with respect to a schedule for initial interrogatories and document demands, number of depositions that you need. I know that you have live issues with respect to bifurcation and so you may not be in agreement, but I'd like letters. So the Thursday before, at noon — that's February 27th at noon — with your prospective proposal for scheduling this case going forward.

Now of course if you have agreement, that's great, but if you don't, put in your own letters. You don't need to try to negotiate a single letter. I'll take separate letters from you. And let's put a limit on those letters of four pages in length; no longer than four pages, individually.

We have a motion made January 24th in the 96 case to dismiss the claim seeking injunctive and declaratory judgment relief.

MR. ZUCKERMAN: Your Honor, as well as the *Monell* claims.

THE COURT: Thank you. So I think what I'd like to do is just stay briefing on that until we have our next conference, and then I'll have a better handle -- I think we all will -- on this case. And if it makes sense to schedule briefing of that motion at that time, we will.

MR. BERMAN: Your Honor, we were at least seriously contemplating amending our complaint in response to that

motion, and I guess I would ask, do we still amend in the 21 days as of right or is that time also stayed?

THE COURT: I think that's a very useful issue. I think you should amend, so we have some stability when we're looking forward.

MR. BERMAN: Okay.

THE COURT: So your date of amendment, was that February 14th?

MR. BERMAN: I think that would be the 21 days, yes.

THE COURT: So that will be an amended pleading in the action 96.

MR. BRINCKERHOFF: Can I just — in addition to what the Court laid out and requested the defendants to provide in this letter, I think it would be helpful for everyone, especially given what we've heard here today, if the city could identify the field test that they're using apparently in all of these cases so that we can start to get to work on that piece, and perhaps explain it's all about what the policy is. There's clearly a policy in place of some sort that is at the root of all of this. If we understand that, I think we can better plan discovery, motions, and everything else.

THE COURT: Well, certainly the identification of the field test, do you have any objection to that, Mr. Zuckerman?

MR. ZUCKERMAN: No. I mean, that would have had to have been part of the letter that your Honor outlined anyway.

1 THE COURT: Good.

And I'm going to ask counsel please to meet and confer and talk about informal discovery with each other. See if you can cut through the heart of this as soon as possible and make good use of our time on the 28th.

I want to thank everyone for their presence here. I look forward to learning more about all of this on the 28th. Thank you, counsel.

ALL COUNSEL: Thank you, your Honor.

THE DEPUTY CLERK: All rise.

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